IOWA RIVER VALLEY EARLY CHILDHOOD AREA

Independent Auditors' Reports Basic Financial Statements and Supplementary Information Schedule of Findings

June 30, 2016

Iowa River Valley Early Childhood Area Table of Contents

		Page
Officials		1
Independent Auditors' Report		2-3
Management's Discussion and Analysis		4-6
Basic Financial Statements:	Exhibit	
Government-wide Financial Statements:		
Statement of Net Position	A	7
Statement of Activities	В	8-9
Governmental Fund Financial Statements:	_	
Balance Sheet	С	10
Reconciliation of the Balance Sheet – Governmental Funds to the Statement of	Ü	10
Net Position	D	11
Statement of Revenues, Expenditures and Changes in Fund Balances	E	12
Reconciliation of the Statement of Revenues, Expenditures and Changes in	L	12
Fund Balances – Governmental Funds to the Statement of Activities	E	12
	F	13
Notes to Financial Statements		14-23
Required Supplementary Information:		
Schedule of the Area's Proportionate Share of the Net Pension Liability		24
Schedule of Area Contributions		25
Notes to Required Supplementary Information – Pension Liability		26
Independent Auditors' Report on Internal Control over Financial Reporting		
and on Compliance and Other Matters Based on an Audit of Financial Statements		
Performed in Accordance with Government Auditing Standards		27-28
Schedule of Findings		29
Audit Staff		30

Iowa River Valley Early Childhood Area

Officials

Name	<u>Title</u>	Term Expires
Betsy Macke	Co-Chairperson	June 30, 2018
Scott Bahr	Co-Chairperson	February 25, 2017
Lisa Naig	Member	September 10, 2016
Joanne Griep-Adams	Member	November 19, 2016
Pat Thompson	Member	January 21, 2017
Barb Winkels	Member	January 21, 2017
Bill Patten	Member	December 31, 2017
Michael Hackbarth	Member	June 30, 2018
Tim Holmgren	Member	June 30, 2018
Cyndy Stiner	Member	June 30, 2018
Elly Mack	Member	June 30, 2018
Holly Barnhart	Member	June 30, 2018
Ken Walton	Member	June 30, 2018
Carrie Kube	Executive Director	Indefinite



CERTIFIED ♦ PUBLIC ♦ ACCOUNTANTS

24 EAST MAIN STREET • MARSHALLTOWN, IOWA 50158 • 641-753-9337 • FAX 641-753-6366 418 2ND STREET • GLADBROOK, IOWA 50635 • 641-473-2717 • FAX 641-753-6336

Elizabeth A. Miller, CPA • beth@bowmanandmillerpc.com Nathan P. Minkel, CPA • nathan@bowmanandmillerpc.com

Independent Auditors' Report

To the Members of the Iowa River Valley Early Childhood Area Board:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the Iowa River Valley Early Childhood Area as of and for the year ended June 30, 2016, and the related Notes to Financial Statements, which collectively comprise the Area's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Area's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Area's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Iowa River Valley Early Childhood Area as of June 30, 2016, and the respective changes in financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

Other Matters

Required Supplementary Information

U. S. generally accepted accounting principles require Management's Discussion and Analysis, the Schedule of the Area's Proportionate Share of the Net Pension Liability and the Schedule of Area Contributions information on pages 4 through 6 and pages 24 through 26 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U. S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 23, 2016 on our consideration of Iowa River Valley Early Childhood Area's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering Iowa River Valley Early Childhood Area's internal control over financial reporting and compliance.

Bowman and Miller, P.C.

October 23, 2016

MANAGEMENT'S DISCUSSION AND ANALYSIS

The Iowa River Valley Early Childhood Area provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2016. We encourage readers to consider this information in conjunction with the Area's financial statements, which follow.

2016 FINANCIAL HIGHLIGHTS

- Revenues of the Area decreased 3.3%, or approximately \$20,600, from fiscal year 2015 to fiscal year 2016.
- Expenses decreased less than 1%, or approximately \$600, from fiscal year 2015 to fiscal year 2016.
- The Area's net position decreased 49.4%, or approximately \$20,000, from June 30, 2015 to June 30, 2016.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the Area's financial activities.

Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of the Area as a whole and present an overall view of the Area's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the Area's operations in more detail than the entity-wide statements by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with the Area's proportionate share of the net pension liability and related contributions.

REPORTING THE AREA'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the Area's finances is, "Is the Area as a whole better or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resource measurement focus, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account, regardless of when the cash is received or paid.

The Statement of Net Position presents the financial information on all of the Area's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the Area's net position may serve as a useful indicator of whether the financial position of the Area is improving or deteriorating.

The Statement of Activities presents information showing how the Area's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

Fund Financial Statements

Governmental funds account for the Area's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) Early Childhood Fund and 2) School Ready Fund. The governmental fund financial statements provide a detailed, short-term view of the Area's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Area's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in the net position for governmental activities.

Net Position of Governmental Activities				
		June 30),	
		2016	2015	
Current assets	\$	69,990	89,582	
Deferred outflows of resources		33,764	21,894	
Long-term liabilities		35,114	14,756	
Other liabilities		45,285	50,714	
Total liabilities		80,399	65,470	
Deferred inflows of resources		2,922	5,627	
Restricted net position	\$	20,433	40,379	

Net position decreased approximately \$20,000, or 49.4%, over fiscal year 2015 amount. Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation. The decrease is due to a decrease in grant funding for fiscal year 2016.

Changes in Net Position of Governmenta	l Activ	rities		
		June 30,		
		2016	2015	
Program revenues:				
Operating grants, contributions, and restricted interest	\$	597,036	617,593	
Program expenses:				
Early childhood		112,208	142,614	
Family support and parent education		262,683	267,143	
Preschool support for low income families		129,041	109,542	
Quality improvement		51,830	51,127	
Other program services		33,499	24,957	
Administration		27,721	22,215	
Total expenses		616,982	617,598	
Change in net position		(19,946)	(5)	
Net position beginning of year		40,379	40,384	
Net position end of year	\$	20,433	40,379	

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

- The Special Revenue, Early Childhood Fund cash balance increased \$4,330 from the prior year to a year-end balance of \$7,884, primarily due to a decrease in expenditures for program services.
- The Special Revenue, School Ready Fund cash balance decreased \$18,493 from the prior year to a year-end balance of \$16,821, primarily due to a decrease in funding from the State of Iowa.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Funding will increase slightly for fiscal year 2017 for the Iowa Valley Early Childhood Area. The fiscal year 2017 grant funding for Early Childhood and School Ready will total \$113,534 and \$485,779, respectively, for a total of \$598,313, which is an increase of \$2,938 from fiscal year 2016.

CONTACTING THE AREA'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the Area's finances and to show the Area's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Carrie Kube, Executive Director, 524 Lawler, Iowa Falls, Iowa, 50126.

Iowa River Valley Early Childhood Area Statement of Net Position June 30, 2016

Assets	
Cash	\$ 69,990
Deferred Outflows of Resources	
Pension related deferred outflows	33,764
Liabilities	
Accounts payable	45,285
Long-term liabilities:	
Net pension liability	35,114
Total liabilities	80,399
Deferred Inflows of Resources	
Unavailable revenue:	
Pension related deferred inflows	 2,922
Net Position	
Restricted for grant purposes	\$ 20,433

Iowa River Valley Early Childhood Area Statement of Activities Year Ended June 30, 2016

	-	Expenses	Operating Grants, Contributions and Restricted Interest
Functions/Programs:			
Governmental activities:			
Early childhood	\$	112,208	123,599
Family support and parent education		262,683	263,279
Preschool support for low income families		129,041	115,345
Quality improvement		51,830	51,830
Other program services		33,499	28,037
Administration		27,721	14,946
Total	\$	616,982	597,036

Net position beginning of year

Net position end of year

Net (Expense)			
Revenue and	Revenue and Changes		
in Net Po	osition		
-			
	11,391		
	596		
	(13,696)		
	-		
	(5,462)		
	(12,775)		
	(19,946)		
	40,379		
	·		
\$	20.433		

Iowa River Valley Early Childhood Area Balance Sheet Governmental Funds June 30, 2016

	Special R		
	 Early	School	
	Childhood	Ready	Total
Assets Cash	\$ 14,775	55,215	69,990
Total assets	\$ 14,775	55,215	69,990
Liabilities and Fund Balances Liabilities:			
Accounts payable	\$ 6,891	38,394	45,285
Fund balances:			
Restricted for grant purposes	 7,884	16,821	24,705
Total liabilities and fund balances	\$ 14,775	55,215	69,990

Exhibit D

Iowa River Valley Early Childhood Area Reconciliation of the Balance Sheet -Governmental Funds to the Statement of Net Position June 30, 2016

))

24,705

Amounts reported for governmental activities in the Statement of Net Position are different because:

Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year

Net position of governmental activities (page 7)	<u>\$</u>	20,433
Net pension liability is not due and payable in the current year and, therefore, is not reported in the governmental funds.	_	(35,114)
Deferred inflows of resources	 (2,922)	30,842
Deferred outflows of resources	\$ 33,764	
as follows:		
and, therefore, are not reported in the governmental funds,		
innows of resources are not due and payable in the current year		

Iowa River Valley Early Childhood Area Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended June 30, 2016

	Special Revenue			
	_	Early	School	
		Childhood	Ready	Total
Revenues:				
State grants:				
Early childhood	\$	117,351	-	117,351
Family support and parent education		-	262,701	262,701
Preschool support for low income families		-	115,345	115,345
Quality improvement		-	51,830	51,830
Other program services		-	28,037	28,037
Allocation for administration		6,165	14,946	21,111
Total State grants		123,516	472,859	596,375
Interest on investments		83	578	661
Total revenues		123,599	473,437	597,036
Expenditures:				
Program services:				
Early childhood		112,208	-	112,208
Family support and parent education		-	262,683	262,683
Preschool support for low income families		_	129,041	129,041
Quality improvement			51,830	51,830
Other program services		-	33,499	33,499
Administration		7,061	14,877	21,938
Total expenditures		119,269	491,930	611,199
Change in fund balances		4,330	(18,493)	(14,163)
Fund balances beginning of year		3,554	35,314	38,868
Fund balances end of year	\$	7,884	16,821	24,705

Iowa River Valley Early Childhood Area Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities Year Ended June 30, 2016

Change in fund balances - Total governmental funds (page 12)

\$ (14,163)

Exhibit F

Amounts reported for governmental activities in the Statement of Activities are different because:

The current year Area IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Positon.

4,577

Some expenses reported in the Statement of Activites do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:

Pension expense

(10,360)

Change in net position of governmental activities (page 9)

\$ (19,946)

(1) Summary of Significant Accounting Policies

The Iowa River Valley Early Childhood Area (Area) is established under Chapter 256I of the Code of Iowa. The goal of the Area is to improve the well-being and quality of life for young children, age 0-5, and their families, reduce barriers to community efforts and improve the efficiency and effectiveness of local education, health and human services programs. The Area is funded by allocations of federal and state block grants.

An autonomous Board with a minimum of nine citizens from Marshall and Hardin Counties governs the Area. The Area Board is comprised of an elected official from one of the participating counties and one representative each from early care, education, health, human services, business and faith interest and a parent of young children.

The Area designated Hardin County Agricultural Extension as fiscal agent to administer the grant funds as permitted by Chapter 256I.8(1a) of the Code of Iowa.

The Area's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. The financial statements of the Area are intended to present the financial position and the changes in financial position of only that portion of the fiscal agent's financial activity attributable to the transactions of the Early Childhood and School Ready grants, which are reported in separate Special Revenue Funds.

A. Reporting Entity

For financial reporting purposes, the Area has included all funds, organizations, agencies, boards, commissions and authorities. The Area has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Area are such that exclusion would cause the Area's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Area to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Area. The Area has no component units which meet the Governmental Accounting Standards Board Criteria.

B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Net Position and the Statement of Activities report information on all of the activities of the Area.

The Statement of Net Position presents the Area's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following category:

(1) Summary of Significant Accounting Policies (continued)

B. Basis of Presentation (continued)

Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Area reports the following major governmental funds:

Special Revenue:

The Early Childhood State Fund is used to account for State funds allocated from the Iowa Department of Human Services to enhance the capacity and quality of child care services to help parents obtain or retain employment.

The School Ready Fund is used to account for funds allocated from the Iowa Department of Education to support a comprehensive school ready children plan designed by the Area Board.

C. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the Area considers revenues to be available if they are collected within 60 days after year end.

(1) Summary of Significant Accounting Policies (continued)

C. Measurement Focus and Basis of Accounting (continued)

Intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the Area.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

D. <u>Deferred Outflows of Resources</u>, <u>Deferred Inflows of Resources and Fund Equity</u>

<u>Deferred Outflows of Resources</u> – Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the Area after the measurement date but before the end of the Area's reporting period.

<u>Pensions</u> – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

<u>Deferred Inflows of Resources</u> – Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year.

Deferred inflows of resources in the Statement of Net Position consist of the unamortized portion of the net difference between projected and actual earnings on IPERS' investments.

(1) Summary of Significant Accounting Policies (continued)

E. Fund Equity

In the governmental fund financial statements, fund balances are classified as restricted. This amount is restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

(2) Cash

The Area's deposits in banks at June 30, 2016 were entirely covered by federal depository insurance.

(3) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the Area, except those covered by another retirement system. Employees of the Area are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

(3) Pension Plan (continued)

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability</u> and <u>Death Benefits</u> – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> — Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2016, pursuant to the required rate, Regular members contributed 5.95% of covered payroll and the Area contributed 8.93% of covered payroll, for a total rate of 14.88%.

The Area's contributions to IPERS for the year ended June 30, 2016 totaled \$4,577.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred

<u>Inflows of Resources Related to Pensions</u> – At June 30, 2016, the Area reported a liability of \$35,114 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Area's proportion of the net pension liability was based on the Area's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2016, the Area's collective proportion was .0007107%, which was an increase of 0.000339% from its proportion measured as of June 30, 2014.

(3) Pension Plan (continued)

For the year ended June 30, 2016, the Area recognized pension expense of \$10,360. At June 30, 2016, the Area reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 531	-
Changes of assumptions	967	-
Net difference between projected and actual earnings on IPERS' investments	-	2,922
Changes in proportion and differences between Area contributions and proportionate share of contributions	27,689	-
Area contributions subsequent to the measurement date	4,577	
Total	\$ 33,764	2,922

\$4,577 reported as deferred outflows of resources related to pensions resulting from the Area contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year		
Ended		
June 30,		Total
		
2017	\$	6,423
2018		6,423
2019		6,423
2020		6,069
2021		927
	\$	26,265
	_	

(3) Pension Plan (continued)

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of inflation (effective June 30, 2014)	3.00% per annum.
Rates of salary increase (effective June 30, 2010)	4.00 to 17.00% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 1996)	7.50% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 1990)	4.00% per annum based on 3.00% inflation and 1.00% real wage inflation.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term
	Asset	Expected Real
Asset Class	Allocation	Rate of Return
Core plus fixed income	28 %	2.04 %
Domestic equity	24	6.29
International equity	16	6.75
Private equity/debt	11	11.32
Real estate	8	3.48
Credit opportunities	5	3.63
U.S. TIPS	5	1.91
Other real assets	2	6.24
Cash	1	(0.71)
Total	100 %	

(3) Pension Plan (continued)

<u>Discount Rate</u> – The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the Area will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Area's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the Area's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the Area's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.50 %) or 1% higher (8.50%) than the current rate.

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
Area's proportionate share of the net pension liability	\$ 61,479	35,114	12,861

<u>IPERS' Fiduciary Net Position</u> — Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

<u>Payables to IPERS</u> –At June 30, 2016, the Area did not report any payables to the defined benefit pension plan as all employer contributions and employee contributions that had been withheld from employee wages had been remitted to IPERS before year end.

(4) Risk Management

The Area is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 746 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

(4) Risk Management (continued)

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the board not to exceed 300% basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Area's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The Area's contribution to the Pool for the year ended June 30, 2016 was \$1,586.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Area's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the Area's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the Area's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The Area does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly at June 30, 2016, no liability has been recorded in the Area's financial statements. As of June 30, 2016, settled claims have not exceeded the risk pool reinsurance coverage since the Pool's inception.

(4) Risk Management (continued)

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

(5) Date of Management Evaluation

Management has evaluated subsequent events through October 23, 2016, the date on which the financial statements were available to be issued.



Iowa River Valley Early Childhood Area Schedule of the Area's Proportionate Share of the Net Pension Liability Iowa Public Employees' Retirement System For the Last Two Years* Required Supplementary Information

	 2016	2015
Area's proportion of the net pension liability	0.0007107 %	0.0003721 %
Area's proportionate share of the net pension liability	\$ 35,114	14,756
Area's covered-employee payroll	\$ 48,693	24,346
Area's proportionate share of the net pension liability as a percentage of its covered-employee payroll	72.11 %	60.61 %
Plan fiduciary net position as a percentage of the total pension liability	85.19 %	87.61 %

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

Iowa River Valley Early Childhood Area Schedule of Area Contributions Iowa Public Employees' Retirement System For the Last Three Fiscal Years* Required Supplementary Information

	 2016	2015	2014
Statutorily required contribution	\$ 4,577	4,348	2,174
Contributions in relation to the statutorily required contribution	 (4,577)	(4,348)	(2,174)
Contribution deficiency (excess)	\$ _	-	-
Area's covered-employee payroll	\$ 51,257	48,693	24,346
Contributions as a percentage of covered-employee payroll	8.93%	8.93%	8.93%

^{*} The Area was formed on July 1, 2012 and had no employees until July 1, 2013.

Iowa River Valley Early Childhood Area Notes to Required Supplementary Information – Pension Liability Year ended June 30, 2016

Changes of benefit terms:

Legislation enacted in 2010 modified benefit terms for Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

Legislative action in 2008 transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

Changes of assumptions:

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate in the calculation of the UAL amortization payments.



24 EAST MAIN STREET • MARSHALLTOWN, IOWA 50158 • 641-753-9337 • FAX 641-753-6366 418 2ND STREET • GLADBROOK, IOWA 50635 • 641-473-2717 • FAX 641-753-6336

Elizabeth A. Miller, CPA • beth@bowmanandmillerpc.com Nathan P. Minkel, CPA • nathan@bowmanandmillerpc.com

Independent Auditors' Report on Internal Control over
Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in
Accordance with Government Auditing Standards

To the Members of the Iowa River Valley Early Childhood Area Board:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the Iowa River Valley Early Childhood Area as of and for the year ended June 30, 2016, and the related Notes to Financial Statements, which collectively comprise the Area's basic financial statements, and have issued our report thereon dated October 23, 2016.

Internal Control over Financial Reporting

In planning and performing our audit, we considered Iowa River Valley Early Childhood Area's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Iowa River Valley Early Childhood Area's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Iowa River Valley Early Childhood Area's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Area's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Iowa River Valley Early Childhood Area's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Comments involving statutory and other legal matters about the Area's operations for the year ended June 30, 2016 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Iowa River Valley Early Childhood Area. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute a legal interpretation of those statutes.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the Area's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Area's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Iowa River Valley Early Childhood Area during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Bowman & Miller, P.C.

Marshalltown, Iowa October 23, 2016

Iowa River Valley Early Childhood Area Schedule of Findings For Year Ended June 30, 2016

Part I: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

No material weaknesses in internal control over financial reporting were noted.

INSTANCES OF NONCOMPLIANCE:

No matters were reported.

Part II: Other Findings Related to Required Statutory Reporting:

- (1) <u>Questionable Expenses</u> No expenses we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (2) <u>Travel Expense</u> No expenditures for travel expenses of spouses of Area official or employees were noted.

Iowa River Valley Early Childhood Area Audit Staff

This audit was performed by:

Bowman & Miller, P.C. Certified Public Accountants Marshalltown, Iowa

Personnel:

Elizabeth A. Miller, CPA, Partner Nathan P. Minkel, CPA, Partner